Grantee: Volusia County, FL

Grant: B-25-UU-12-0009

July 1, 2026 thru September 30, 2026 Performance

Grant Number:
B-25-UU-12-0009

Obligation Date:

Award Date:

Grantee Name:
Volusia County, FL

Contract End Date:
06/09/2031

Review by HUD:
Reviewed and Approved

Grant Award Amount:
$133,515,000.00

Grant Status:
Active

QPR Contact:
No QPR Contact Found

LOCCS Authorized Amount:
$133,515,000.00

Estimated PI/RL Funds:
$0.00

Total Budget:
$133,515,000.00

Disasters:

Declaration Number

FEMA-4834-FL

Narratives

Disaster Damage:

In October 2024, Hurricane Milton delivered significant damage across Florida, with Volusia County—home to cities like DeLand—experiencing particularly severe impacts. As the storm approached, torrential rains and sustained high winds battered the region. Meteorological reports indicated that certain areas in Volusia County received up to 10 inches of rain within a 24-hour period, which led to severe localized flooding.
In low-lying neighborhoods, floodwater reportedly reached depths of 2 to 3 feet, rendering many roads impassable and complicating emergency response efforts. Critical infrastructure was heavily affected, with flooding and debris disrupting transportation and utility services for extended periods. Emergency responders deployed to assess the damage, execute search and rescue operations, and work to restore the community to some sense of normalcy. Efforts failed, as food waters refused to subside. Shelters opened, transportation throughout the community was treacherous as best, and leaders struggled to establish clear lines of transportation for the logistics to ensure resources arrived at the areas most in need during and after the impacts of Milton.
Widespread power outages further compounded the challenges in Volusia County. Thousands of homes and businesses were left without electricity for several days, with some communities reporting that nearly 70% of residents lost power. Utility crews faced significant obstacles—downed trees, flooded roads, and accumulated debris delayed repair efforts, while the outages disrupted critical services at hospitals, schools, and emergency centers. Many residents had to rely on backup generators as crews worked around the clock to restore power.
Communities throughout Volusia County faced considerable hardships as homes and businesses suffered extensive damage, prompting emergency services to mobilize for evacuations, search and rescue operations, and debris removal. Local, state, and federal agencies coordinated relief efforts to restore power, repair damaged infrastructure, and clear debris, marking the beginning of a long road to recovery.

Recovery Needs:

The following summary provides a breakdown of the Housing analysis of the unmet needs assessment. To derive the final unmet needs estimate for housing, the data for 44,345 FEMA registrants was analyzed, representing both owners and renters that applied for FEMA Individual Assistance. Housing unmet need was calculated using the HUD methodology of evaluating FEMA Individual Assistance information broken into five categories. The categories are:

- Minor-Low: Less than $3,000 of FEMA-inspected real property damage
- Minor-High: $3,000 to $7,999 of FEMA-inspected real property damage
- Major-Low: $8,000 to $14,999 of FEMA-inspected real property damage and/or 1 to 3.9 feet of

flooding on the first floor
- Major-High: $15,000 to $28,800 of FEMA-inspected real property damage and/or 4 to 5.9 feet of flooding on the first floor
- Severe: Greater than $28,800 of FEMA-inspected real property damage or determined destroyed and/or 6 or more feet of flooding on the first floor

The impacts were analyzed to account for an estimated total loss by damage category and home types (mobile homes, single family homes, condos, townhomes, etc.) to arrive at the total housing impact estimate from Hurricane Milton damages using the HUD multiplier. This data was filtered to emphasize those homes that were significantly impacted (Major-High and Severe) versus those with lessor impacts (Minor-Low, Minor-High, and Major-Low) that included water intrusion into the home. This analysis helps to identify where infrastructure solutions could prevent repetitive flooding more cost effectively than elevations and acquisitions in the impacted areas.

To identify the other variable in the equation, all known sources of support were identified to include FEMA payments, SBA loans, property insurance payments, NFIP payments, and other sources of known funding. Subtracting the sources of housing support from the estimated impacts led to the identified unmet housing need of $248,475,884.

Overall	This Report Period	To Date
Total Projected Budget from All Sources	$0.00	$133,515,000.00
Total Budget	$0.00	$133,515,000.00
Total Obligated	$1,448,270.20	$1,487,679.43
Total Funds Drawdown	$1,462,679.43	$1,487,679.43
Program Funds Drawdown	$1,462,679.43	$1,487,679.43
Program Income Drawdown	$0.00	$0.00
Program Income Received	$0.00	$0.00
Total Funds Expended	$0.00	$0.00
HUD Identified Most Impacted and Distressed	$0.00	$0.00
Other Funds	$ 0.00	$ 0.00
Match Funds	$ 0.00	$ 0.00
Non-Match Funds	$ 0.00	$ 0.00

Funds Expended

Overall	This Period	To Date
County of Volusia	$ 0.00	$ 0.00

Progress Toward Required Numeric Targets

Requirement	Target	Projected	Actual
Overall Benefit Percentage	70.00%	60.33%	1.21%
Overall Benefit Amount	$84,114,450.00	$72,495,400.00	$1,459,155.02
Limit on Public Services	$20,027,250.00	$.00	$.00
Limit on Admin/Planning	$26,703,000.00	$13,351,500.00	$25,079.41
Limit on Admin	$6,675,750.00	$6,675,750.00	$25,079.41
Most Impacted and Distressed	$133,515,000.00	$133,515,000.00	$.00

Overall Progress Narrative:

This is Volusia County's 2026 Quarter 3 quarterly performance report (QPR) for Community Development Block Grant – Disaster Recovery (CDBG-DR) funding allocated through Federal Register 90 FR 4759, which was published January 16, 2025. This QPR will summarize the progress of Volusia County Florida CDBG-DR Program between July 1, 2026 and September 30, 2026. The County's efforts reflect a grant received from the Department of Housing and Urban Development (HUD) to rebuild Volusia County from the damage caused by the October 2024 Hurricane Milton (DR-4834). This quarter Volusia County made progress in many of its programs:

- The Homeowner Recovery Program applications under the Hurricane Milton funding opened during quarter 2 of 2025 with the total applications received through quarter 3 of 2026 being over 500. Of those, 268 remain active, 40 progressed into the damage assessment phase, 17 homeowner grant agreements were executed within the quarter (16 LMI and 1 UN), and 22 were assigned for the construction phase to begin. This quarter, there have been 5 buyout real estate closings (5 LMI and 0 UN) and 3 reimbursement cases completed (3 LMI and 0 UN).

- Program administration
  - This quarter the administration team processed invoices and procured services in support of the activities within all programs.

- Homeowner Recovery Program
  - Processed 42 applications through the initial eligibility phase.
  - 17 contract signings completed this quarter
  - 3 Reimbursements issued this quarter
  - 5 buyout real estate closings this quarter

Project Summary

Project #, Project Title	This Report	To Date	
	Program Funds Drawdown	Project Funds Budgeted	Program Funds Drawdown
0100, Program Administration	$79.41	$6,675,750.00	$25,079.41
0200, Planning	$0.00	$6,675,750.00	$0.00
0300, Housing	$1,462,600.02	$40,163,500.00	$1,462,600.02
0600, Infrastructure	$0.00	$62,585,000.00	$0.00
0800, Mitigation	$0.00	$17,415,000.00	$0.00
9999, Restricted Balance	$0.00	$0.00	$0.00

Activities

Project # / 0100 / Program Administration

Grantee Activity Number: 0100-1
Activity Title: Program Administration

Activity Type:
Administration

Activity Status:
Under Way

Project Number:
0100

Project Title:
Program Administration

Projected Start Date:
06/10/2025

Projected End Date:
06/10/2031

Benefit Type:
N/A

Completed Activity Actual End Date:

National Objective:
N/A

Responsible Organization:
County of Volusia

Overall	Jul 1 thru Sep 30, 2026	To Date
Total Projected Budget from All Sources	$0.00	$6,675,750.00
Total Budget	$0.00	$6,675,750.00
Total Obligated	$79.41	$25,079.41
Total Funds Drawdown	$79.41	$25,079.41
Program Funds Drawdown	$79.41	$25,079.41
Program Income Drawdown	$0.00	$0.00
Program Income Received	$0.00	$0.00
Total Funds Expended	$0.00	$0.00
County of Volusia	$0.00	$0.00
Most Impacted and Distressed Expended	$0.00	$0.00

Activity Description:

This activity will cover the general grant administration of this program by Volusia County’s Office of Recovery and Resiliency for Hurricane Milton CDBG-DR.

Location Description:

Activity Progress Narrative:

Drawdowns completed this quarter were for costs associated with the administrative and finance team who processed invoices and procured services in support of the activities within all programs.

Accomplishments Performance Measures

No Accomplishments Performance Measures

Beneficiaries Performance Measures

No Beneficiaries Performance Measures found.

Activity Locations

No Activity Locations found.

Other Funding Sources

No Other Funding Sources Found

Other Funding Sources Budgeted - Detail

No Other Match Funding Sources Found

Activity Supporting Documents: None

Project # / 0300 / Housing

Grantee Activity Number: 0300-1

Activity Title: Hurricane Milton Single Family Homeowner Recovery Program

Activity Type:
Rehabilitation/reconstruction of residential structures

Activity Status:
Under Way

Project Number:
0300

Project Title:
Housing

Projected Start Date:
06/10/2025

Projected End Date:
06/10/2031

Benefit Type:
Direct (HouseHold)

Completed Activity Actual End Date:

National Objective:
Low/Mod-Income Housing

Responsible Organization:
County of Volusia

Overall	Jul 1 thru Sep 30, 2026	To Date
Total Projected Budget from All Sources	($12,049,050.00)	$28,114,450.00
Total Budget	($12,049,050.00)	$28,114,450.00
Total Obligated	$1,444,745.79	$1,459,155.02
Total Funds Drawdown	$1,459,155.02	$1,459,155.02
Program Funds Drawdown	$1,459,155.02	$1,459,155.02
Program Income Drawdown	$0.00	$0.00
Program Income Received	$0.00	$0.00
Total Funds Expended	$0.00	$0.00
County of Volusia	$0.00	$0.00
Most Impacted and Distressed Expended	$0.00	$0.00

Activity Description:

The Hurricane Milton Single Family Homeowner Recovery Program will repair or replace disaster-damaged homes using qualified construction contractors and reimburse homeowners for eligible construction activities completed prior to completing an application to the program. Furthermore, the program will provide buyouts for disaster-damaged homeowners with flood damage (repaired or unrepaired) resulting from Hurricane Milton. These buyouts will include incentives as described through program policy and use the pre-disaster fair market valuation method. The program will also offer local match funds for state or federal housing mitigation programs or activities with a mandatory cost share requirement.

When determining priority for service for eligible applicants, the program will consider the following components for prioritization:

- Applicants that have remaining unmet need
- Applicants with household members over the age of 64 and/or with minor children living in the home
- Applicants with a documented disability
- Applicants with a household income that is below 50% of the Area Median Income

Volusia County believes that the prioritization of households with these characteristics creates a more equitable prioritization system. Volusia County clarifies that prioritization does not “stack.” In other words, families with members both elderly and disabled household members do not receive higher priority than those with only elderly or disabled members.

The anticipated accomplishments for this program are the repair or replacement of approximately 70 homes, and the buyout of approximately 40 homes.

Location Description:

Activity Progress Narrative:

In conjunction with the Homeowner Single Family Repair and Replacement - Urgent Need program, this quarter, the County had 17 homeowner grant agreement signings and 22 were assigned for the construction phase to begin. During this quarter the County continued to focus on refining the construction oversight and closeout process. In total, more than 500 applications have been received for this program. Of those applications received, 268 remain active in the program. 17 homeowner grant agreements were executed within the quarter (16 LMI and 1 UN). This quarter, there have been 5 buyout real estate closings (5 LMI and 0 UN) and 3 reimbursement cases completed (3 LMI and 0 UN).

- Drawdowns completed this quarter were for costs associated with activity specific staff for applicant intake, processing applications for assistance, project specific environmental review, activity specific construction oversight, construction, buyouts, and contracted services performing various tasks.

Accomplishments Performance Measures

	This Report Period	Cumulative Actual Total / Expected
	Total	Total
# of Properties	8	8/150

	This Report Period	Cumulative Actual Total / Expected
	Total	Total
# of Housing Units	8	8/150
# of Singlefamily Units	8	8/150

Beneficiaries Performance Measures

	This Report Period			Cumulative Actual Total / Expected			
	Low	Mod	Total	Low	Mod	Total	Low/Mod%
# of Households	8	0	8	8/75	0/75	8/150	100.00
# Owner	8	0	8	8/75	0/75	8/150	100.00
# Renter	0	0	0	0/0	0/0	0/0	0

Activity Locations

No Activity Locations found.

Other Funding Sources

No Other Funding Sources Found

Other Funding Sources Budgeted - Detail

No Other Match Funding Sources Found

Activity Supporting Documents: None

Grantee Activity Number: 0300-2

Activity Title: Homeowner Single Family Repair and Replacement Program-UN

Activity Type:
Rehabilitation/reconstruction of residential structures

Activity Status:
Under Way

Project Number:
0300

Project Title:
Housing

Projected Start Date:
03/01/2026

Projected End Date:
07/31/2030

Benefit Type:
N/A

Completed Activity Actual End Date:

National Objective:
Urgent Need

Responsible Organization:
County of Volusia

Overall	Jul 1 thru Sep 30, 2026	To Date
Total Projected Budget from All Sources	$12,049,050.00	$12,049,050.00
Total Budget	$12,049,050.00	$12,049,050.00
Total Obligated	$3,445.00	$3,445.00
Total Funds Drawdown	$3,445.00	$3,445.00
Program Funds Drawdown	$3,445.00	$3,445.00
Program Income Drawdown	$0.00	$0.00
Program Income Received	$0.00	$0.00
Total Funds Expended	$0.00	$0.00
County of Volusia	$0.00	$0.00
Most Impacted and Distressed Expended	$0.00	$0.00

Activity Description:

The Hurricane Milton Single Family Homeowner Recovery Program will repair or replace disaster-damaged homes using qualified construction contractors and reimburse homeowners for eligible construction activities completed prior to completing an application to the program. Furthermore, the program will provide buyouts for disaster-damaged homeowners with flood damage (repaired or unrepaired) resulting from Hurricane Milton. These buyouts will include incentives as described through program policy and use the pre-disaster fair market valuation method. The program will also offer local match funds for state or federal housing mitigation programs or activities with a mandatory cost share requirement.
When determining priority for service for eligible applicants, the program will consider the following components for prioritization:

- Applicants that have remaining unmet need
- Applicants with household members over the age of 64 and/or with minor children living in the home
- Applicants with a documented disability
- Applicants with a household income that is below 50% of the Area Median Income

Volusia County believes that the prioritization of households with these characteristics creates a more equitable prioritization system. Volusia County clarifies that prioritization does not “stack.” In other

words, families with members both elderly and disabled household members do not receive higher priority than those with only elderly or disabled members.
The anticipated accomplishments for this program are the repair or replacement of approximately 30 homes, and the buyout of approximately 10 homes.

Location Description:

Activity Progress Narrative:

In conjunction with the Homeowner Single Family Repair and Replacement - LMI program, this quarter, the County had 17 homeowner grant agreement signings and 22 were assigned for the construction phase to begin. During this quarter the County continued to focus on refining the construction oversight and closeout process. In total, more than 500 applications have been received for this program. Of those applications received, 268 remain active in the program. 17 homeowner grant agreements were executed within the quarter (16 LMI and 1 UN). This quarter, there have been 5 buyout real estate closings (5 LMI and 0 UN).

- Drawdowns completed this quarter were for costs associated with activity specific staff for applicant intake, processing applications for assistance, project specific environmental review, activity specific construction oversight, construction, buyouts, and contracted services performing various tasks.

Accomplishments Performance Measures

No Accomplishments Performance Measures

Beneficiaries Performance Measures

No Beneficiaries Performance Measures found.

Activity Locations

No Activity Locations found.

Other Funding Sources

No Other Funding Sources Found

Other Funding Sources Budgeted - Detail

No Other Match Funding Sources Found

Activity Supporting Documents: None